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By The Associated Press Edited by Kristine Long

Clinton promises 'no more empty threat WASHINGTON — The Clinton signed the primary responsibility for administration called on its allies Monday to extend a protective shield In Houston, Clinton answered Clinton ans

to civilians in Sarajevo by threatening questions about why the Serbs should air strikes if Bosnian Serbs continue take this latest threat of air strikes their attacks. No more empty threats, the president said.

The aim is to end the siege of the Bosnian capital, where 68 civilians were killed and some 200 injured in a mortar attack on a Muslim marketplace Saturday.

It would require a change of heart by the European governments to whom a U.S. appeal to both lift an arms the Clinton administration has as- embargo against the Muslim-led gov-

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questions about why the Serbs should seriously, given the West's previous saber-rattling.

"Let's see what happens in the next couple of days," the president said. "You know what I feel about that. I don't think we should have any more empty threats.

The NATO allies last year blocked

Night News Editors Jeff Robb

Partly out of concern U.N. peacekeepers might get caught in the cross-fire, the allies shied away from forceful intervention. Continued blood-letting from what Secretary of State Warren Christopher called "unacceptable actions" by the Serbs was expected this time to result in allied unity.

"We expect the North Atlantic Council will decide on a course of action, on an overall strategy, within the next few days," Christopher said

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The NATO meeting will be held Wednesday in Brussels, Belgium. The ambassadors to NATO from the 16 allied countries are expected to attend

In Brussels, European Union foreign ministers Monday urged the NATO nations to use all means, including the use of air power, to lift the siege of Sarajevo.

U.N. Secretary-General Boutros Boutros-Ghali on Sunday asked the attacks.

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Clinton, in a speech in Houston, said he had long hoped the U.N. official would take the step. The president said, though, that "until those folks get tired of killing each other over there bad things will continue to happen.

Christopher said he expected the NATO Council to approve Boutros-Ghali's proposal to give commanders on the ground authority to call for air

vietnamese release remains of 12 soldiers HANOI, Vietnam - Vietnam believed that villagers may have been

turned over to the United States what are believed to be the remains of 12 more Americans missing from the Vietnam War, four days after President Clinton lifted a trade embargo.

"This is the first repatriation ceremony since the embargo has been lifted," Army Lt. Col. John C. Cray, head of the U.S. MIA office in Hanoi, said. "I think that instead of hurting, it will in fact enhance our process.

But Cray said that while the Vietnamese government was not holding back remains of the MIAs as a bargaining tool for the next step — the resumption of diplomatic ties — he

holding them or at least knew about them. Some of the remains the United States received Monday were turned in by villagers.

President Clinton had made the lifting of the 19-year embargo contingent on Hanoi's cooperation and progress in the fullest possible accounting of MIAs.

U.S. veterans' groups and families of MIAs opposed the end of the embargo, saying the United States would lose its leverage in forcing Vietnam to cooperate in accounting for the 2,238 American MIAs.

But Cray said that since the lifting of the embargo, the Vietnamese had shown their commitment to the fullest possible accounting, and over the past weekend made final plans to join more than 100 American specialists in another major search operation beginning Feb. 26.

"I believe that they will continue to work with us," Cray said.

The repatriation ceremony had been planned weeks in advance of the lifting of the embargo, and the Vietnamese were not holding back remains as families of MIAs and veterans groups have charged.

Editor Jeremy Fitzpatrick 472-1766 Matt Woody 472-1766 Adeena Leftin Jeff Zeleny Steve Smith Rainbow Rowell Kristine Long Mike Lewis Todd Cooper Jeff Griesch DeDra Janssen Melissa Dunne James Mehsling Dan Shattil Art Director General Manager Katherine Policky Jay Cruse Sheri Krajewski Doug Fiedler Production Manager Advertising Manager Senior Acct. Exec. **Publications Board Chairman** Jeff Griesch FAX NUMBER 472-1761

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