### Advice He Has to Offer to New Lawmakers Regarding Many Matters of State Wide Interest.

read to the legislature was a lengthy doc- terest paid thereon. ument, covering many subjects of state pelicy and legislation. Chief among the topics touched on which will attract more than ordinary attention are his recommendations relating to taxation, the revision of the state primary law and to class of property should bear its just liquor legislation. The portions of his message on these topics are quoted herewith. Other recommendations and comments he makes are as follows.

That the governor be given discretion to refuse to review applications for pardon-or commutation of sentence,

That an indeterminate sentence law be passed b ythe legislature and a board of pardons be established by an amendment to the constitution

That a plant be established at the penthe various state institutions.

That the state institutions are in good condition and great improvements have been made during the last few years. That the state carry its own insurance

provided. Commending the National Guard as deserving of the most loyal support by the

citizens of the state. Deploring that there are not better mil Itia companies in Lincoln and Omaha and pointing out lack of means is the cause of inefficiency.

That the state bulld armories in those cities which are maintaining militia com-

That officers of militia companies b appointed b; the governor after a com- and because since that time there has petitive examination.

Calling attention to the fact he has appointed a commission on the conservation of natural resources, to serve without pay

and to report to the governor. That the legislature make provision so

Alaska-Yakon exposition. That the state fair grounds be equipped as speedily as possible with permanent as the law requires.

Commending the National Corn exposition as a credit to the commonwealth and praising the Nebraska exhibits.

Reporting that the silver service donated by the state to the battleship Nebraska had been presented at aSn Francisco

Recommending the legislature appropriate \$15,000 to apply on the cost of : monument to Abraham Lincoln on the

as altol grounds. Calling attention to the necessity of repairing and improving some portions of the capitol, more particularly the base-

ment. Concurring in the recommendation of the state veterinarian that a live stock sanitary commission be established.

Recommending an appropriation sufficlent to enable the state authorities to maiatain a live stock quarantine where property in all parts of the state.

Favoring an appropriation to enable

t're experiment station to make investigations for the cure and prevention of hog

Favoring means be provided for the establishment of a bacteriological labora-

### Public Education.

Recommending liberal appropriation for the training of teachers in the state university and normal schools.

Favoring an appropriation of at least \$30,000 to further junior normal work. Payoring an appropriation to assist

Directing attention to the fact that th increased valuation of assessment property will care for the normal growth of the increasing the salaries of some profes-

university campus so that an athletic

Favoring appropriation for agricultural

The establishment of additional experiment stations, one to be in the sand hills district, another in the extreme western part of the state and another in the irri-

That in grazing counties the county erop land be fenced instead of grazing

state debt during the last blennium than ever before. On November 39, 1996, there velopment when many sacrifices must lie sentiment is against such action. On November 30, 1908, this had been re- state. duced to \$768,630.72. The reduction in 1997 amounted to \$531,696.69, and in 1998 the reduction was \$616,423.90, making a

The 1-mill levy, provided by law to reduce the debt, produced during the biennium, \$636,123.85. Therefore, the levy sary for the general expenses of the state plied on the payment of the debt. The levy for general purposes during the biennium was 5 mills, the same as in previous

commissioner of public lands and buil sngs to the effect the permanent school fund should be reimbured \$525,587.50 and showing there is in all about \$8,290,000 of possible, a more just and equitable systrust funds in the permanent school tem of taxation.

Recommending a change in the law for the securing of public funds, so that first is more necessary to devise ways and mortgages on real estate or other securities of equal value may be used as se-

## New Savings Bank Law.

state for a law that will encourage the establishment of private savings banks. The conditions are such in most of the service, was \$75,053,000; in 1907, \$83,186,smaller towns of the state that a savings | 000, and in 1908, \$82,593,000. bank of itself wil not pay, and consequently none are established. Two plans mutual savings banks with the privilege greater than it ws in 1907, yet the grand posed. of having branches in various parts of the assessment rolls shows a decrease of state, or a law authorizing and provid- \$593,000. nks of a savings department, but requiring the business to be kept separate ous ways of concealing their property. and distinct.

Governor Sheldon's farewell message | for publicity of county funds and the in

Taxation. The state board of equalization under this administration has endeavored, se far as it was possible, to make the assesments of property uniform, so that each proportion of the burdens of taxation.

To this end, the Union Pacific railroad property, in 1967, was increased 25 per cent. Increases were made on other rail road property. Altogether the assessed value of railroad property in 1907 and 1908 was increased by the board, \$5.654 .-

Any one who has given the question of railroad assessment much consideration, and has familiarized himself with the facts, must realize that the railroad comitentiary to manufacture godos used by panies are, comparatively speaking, no equitably assessed. Some of the roads whose earnings are small are probably assessed at a higher value than some of the other and greater railroads whose earnings are much larger. However, these inequalities must necessarily continue to wherever suitable fire protection has been exist until the railroad companies fall out with each other. At present there is an apparent disposition among the railroad companies to stand together and not give information concerning another company law and an employes' liability act. It that would be helpful to the board of enacted laws providing for neglected chil- and successful people will not expect of equalization.

In 1907 the lands of this state were assesed at approximately \$146,000,000, an had not been assesed since the year 1904, been a great increase in the value of lands throughout the state.

Difference in Valuation When the assessment of lands was re turned to the state board of equalization this year, it was apparent that county rect that condition and perform its duty

It is the duty of the board of equalizaqually shared.

The first essential in a just system out the state. The question of taxation is not an easy

one. But anyone familiar with the his- live parties. tory of the assessment of property of this state during the last ten years knows that the property at the present time is by far more uniformly assessed than It was under the old revenue act.

It is true that it is difficult for the sideration. board of equalization to do justice in all knowledge of the actual value of all the

The board of equalization is composed do an injustice to the taxpayers in any

### Pewers of State Board.

all classes of property zethrned for a prived of the right to raise all the property or any class of property of a county when, compared with other counties, such property has been under-valued.

of the property within a county, but it ducing offspring I suggest that you give state university and provide means for any particular class. Experience demon- passing a law providing for the sterilizastrated that it was necessary to change tion of that class of people. the law, and experience has also demonstrated that the change was a wise one.

## Assessment of Railroads.

So far as the lands and the railroads are concerned, I am firmly of the opinion cal way. After careful consideration 1 that the railroads, with the exception of have come to the conclusion that the prothe Union Pacific Railroad company, are per thing to do at this time is to pass a assessed as high in proportion to their state-wide probibition act, making proactual value as are the farm lands of this vision so that any municipality may suswhich was made for the general fund pro- state. I believe the assessment of the pend such an act by a three-fifths vote, duced \$511,916.74 more than was neces- Union Pacific Railroad company should be and in such instances to have liquor disstill further increased, in justice to the pensed as may be provided by law. This other taxpayers of this state, and have so will put the burden upon those who demaintained while acting as a member of the assessment board.

> you deem it wise to make the change. If any amendments to the revenue law tutional amendment embodying such proare made, the object should be to secure. visions.

portion of the taxes than to make amend-

hands of the board of equalization. state, other than railroad and private car plaints.

Anyone who is familiar with the condi-

ing for the establishment in commercial The holders of the invisible personal 31 of the Compiled Statutes, so that the the capital stock of each bank transacting property evidently have discovered vari-When the new revenue act was passed in whenever any person dinks liquor in a possible loss to a depositor by reason of additional amount that would be contri- these questions to you, gentlemen of the

manner and methods the personal property owners are employing to conceal amend the law, if need be, so that such action can be prevented.

Record of Legislation of 1907. I am pleased to inform you the railway commission estimates that shippers and passengers of this state have been saved \$6,000,000 as a result of legislation passed by the last legislature, reducing passenger fares to 2 cents a mile: express rates 25 per cent; and freight rates, on grain, live stock, fruit, lumber and coal, and other commodities in carload lots, 15 per

Experience has demonstrated that th erminal taxation law which was passed by the last legislature has provided a more equitable system of taxation, and on the whole has been beneficial to the taxpayers residing in the cities and villages.

to control lobbying and to prevent corrupt probably less than one and one-half milpractices affecting legislation; abolished the free pass evil by enacting an anti- A study of the records of our bureau of pass law; enacted a state-wide primary statistics will show how marvelous have law, requiring political parties to nominate their candidates by direct vote of the people, and gave the railway commission power to put an end to rebates and discriminations in transportation, to make and to fix rates, and to control them properly in all particulars. Telephone, telegraph, express and street railway companies were also placed under the

control of the railway commission. That legislature passed a pure food dren; provided for free high school privileges for normal training in high schools and assistance for weak school districts; increase of \$55,700,000. This increase was prohibited pooling by bridge contractors, brought about from the fact that lands and provided a way to remove officers for wiliful neglect of duty and failure to enforce laws.

Primary law. The primary law should not be repealed the platform upon which you were but in some particulars should be amended. Provisions should be made for a rotated ballot. The precinct-committeemen should be selected by the voters at the that Nebraska can be represented at the assessors had not used the same measure primaries instead of being appointed by of value. The board endeavored to cor- the county candidates, as now provided. There, should be a different provision that he has said. than that now continued in the law regarding platform conventions. Now, each legislation, the prospect and hope of tion to equalize all classes of property so county is entiled to one delegate. This is which, in my opinion, has brought about that the burden of taxation may be not representative. Another objection is this change in the control of the executhat the platform convention is not held of until after the primaries. A party plat- government. It is first to be noted that axation is to provide means for a uni- form should be promulgated before the form assessment. No class of tax payers candidates are nominated. Provisions will complain of their assessment if the should be made so that the platform conproperty is assessed uniformily through- vention shall be held before the primaries or the matter of platform-making left to the candidates nominated by the respec-

> Sterlization of Delinquents. Those dependent upon the state have particularly the insane and convicts. This laws that we now have, rather than a laws. It has been urged by critics of the is a matter for exceedingly serious con-

Society is justified in adopting such individuals, as will in the long run tend to help elevate and perpetuate the human race. Careless and fil-advised mar- rate heads. of officers elected by the people of the riages have had a great deal to do in instate. There need be no fear that such a creasing the dependent classes and in board will deliberately and Intentoinally producing untold misery. I therefore recommend for your earnest consideration a change in our marriage laws so that it will be impossible for any man or woman The board should not be deprived of the to marry until a certificate from a physician licensed to practice in this state has been presented, containing a statement county. Neither should the board be de- that their health is good and that they are capable of producing healthy offspring. Those who are a burden upon society should not be permitted to repro-

In order to prevent the confirmed crimacted that beard could raise or lower all inal and the incurable insane from prodid not have the right to raise or lower careful consideration to the necessity of

## Regulation of Liquor Traffic.

In my opinion the time has come for The law in this respect should be left advanced legislation to better regulate field and a place for cadets to drill can be alone. There is no necessity for any and control the liquor traffic. At the present time there is no political party which So far as the assessment of land is publicly will "stand pat" on the Slocumb concerned, it is a matter of common law. The demands of the hour call for knowledge that the per cent of increase legislation to control and regulate this in the assessment of land values in 1908, traffic in accordance with the present with the exception of some parts of the conditions and needs of the state. This sible volume of loanable funds in banks sand hills district, increased from the question should not be permitted to drag for the needs of business. The state and east to the west. It is also a matter of along until legislation is enacted that common knowledge that the lands in the will satisfy only the the extremists. In guard shall be provided for the security A substantial increase in the amount reboard or the people might require that eastern part are assessed at more nearly that event the legislation will probably their actual value than they are in the be that which a minority rather than a western part of the state. There should majority approve. Experience in the en- the sanction of a charter granted by the a salutuary effect in keeping the number be no complaint that such is the case forcement of the liquor laws demon-state. There was a greater reduction in the because the people in the western part of strates that it is difficult to enforce the state are still in that period of de- these laws in any community where pub-

were warrants outstanding against the necessarily be made, a good many of The saloon as it now exists is indegeneral fund amounting to \$1,916,671.13. which are for the welfare of the whole fensible. It breaks our laws, corrupts our

This question must be met in a practisire of make a profit out of the saloon business, rather than upon the people of the state who desire the saloons abolprecinct is concerned, that is a different ished. I therefore recommend that you matter, and to that I have no objection if pass such an act and that you also submit to the people of this state a consti-

## The Anti-Treat Law.

In the early part of my administration A glance at the grand assessment rolls I was requested by numerous petitions to of this state will convince anyone that it enforce the anti-treat law. To such I posited in a Nebraska bank absolutely replied that I stood ready to do all in my means whereby the owners of personal power to enforce that law, but that nothproperty may pay more nearly their pro- ing could be done unless those who had knowledge of its violation would themments which will restrict and tie the selves take the initiative in securing the anties which the law exacts of the bank-In 1966 the personal property of this attorney and standing behind the com-

law has become obsolete and is a dead letter. If it could be enforced it would be one of the best possible measures to are suggested: Either the enactment of value of personal property in 1908 was prevent intemperance that could be pro- as additional security to protect them

That lesislation be encefed providing 1963, and first put into force, there was saloon that he has not himself paid for. | the failure of a state bank The amount buted to such a guaranty fund during the bouse and sanate.

# SHELDON'S FAREWELL MESSAGE a great increase in the assessment of SHALLENBERGER'S FIRST MESSAGE while and attention to find out what

## their property from assessment, and to Urges Passage of Bank Guarantee Law and Makes Other Recommendations and Suggestions.

and for a fixed amount.

Our state department of banking has

the necessary knowledge as to the worth

of the bills receivable of the banks which

they would examine, which is the essen-

tial thing in determining the solvency of

Under a guaranty plan which would

make the banks of the state sustain the

losses of the entire system, the bankers

should be given a share in the control of

the department. The present banking

board, which is composed of three officers

elected for an entirely different purpose.

should be abolished and a non-partisar

board established to be composed of three

members appointed by the governor each

of its members to have had at least five

years' practical experience in banking and

at least two of them to be actively en

gaged in that business at the time of

their appointment. A bank commissione

should be appointed by the governor with

the approval of the banking board, who

should have had an experience in th

banking business equivalent to that re-

quired of a member of the board, and he

should select the necessary number of

examiners with the approval of the board

of control. The banking board should sit

and be paid for the actual time in ses-

sion. They should have complete con-

trol of the issuance of charters and the

banks. This would be a serious objec-

the banking board were empowered to ex-

stock holders before a charter shall is-

sue. The amount required in each in-

the population of the town or city in

which requirements as to capital affect

the number of bank charters issued, 3,942

1900 when the requirements of capital

stock was reduced to \$25,000,00 as the

the entire number in existence, when the

duction of the minimum capital stock re-

quirement to \$25,000.00 has doubled the

quired as a minimum capital for the es-

tablishment of state banks would have

of banks within a satisfactory limit and

As to the amount of assessment to b

levied in order to provide an adequate

statement published prior to the com-

mencement of the operation of the law.

additional levies in like amount at periods

per cent should be levied, because it is

necessary under a proper system of insur-

be levied, the power to use it would have

panies. Such provisions would result in

more than the entire amount of depoosits

involved in bank failures in this state

in the last nine years. It is three time:

sary to have paid upon demand all the

money due depositors in failed banks dur-

ing the years with the heaviest failures

culred to pay immediately all of the de-

tion if such were the result

ance of bank charters.

any banking corporation.

Following is the principal subjects of such tax to be a certain per cent of touched upon by Governor Shallenber- the average deposits as shown by the reger in his first message to the Nebraska legislature:

To the senate and house of representatives of the thirty-first session of the Nebraska legislation: I congratulate you upon being called to serve in your legislative capacity at a time when the state is enjoying general prosperity. Nature has been kind and her yield bountiful. Our people are industrious and the demand and prices for their products satis-The last legislature also passed an act factory. Our population is not dense, lions of people dwell wiihin our borders. been the achievements of these later years. So rich our soil, so matchless our climate, so wonderful the industry of our people that here upon Nebraska soil, American civilization in its highest development piles up each year a larger surplus of useful products than a like number of people can produce upon any other spot on earth.

With a clearness of vision and under standing as to the purposes and possibilities of legislative enactment, a steadfast you impossible things or unreasonable laws. Having wrung year after year, great riches from a generous soil, they now know that they can compel prosperity to abide with them always. They will however, expect of the party, whose members control this senate and the house, the specific legislation pledged in

elected. Governor Sheldon has detailed to you the result of his administration of state affairs, and you have listened to his rec ommendations. I urge that you give earnest and careful consideration to all

I shall briefly call your attention tive and legislative departments of state no new or radical legislation is asked for. Every suggestion is but to amend, correct, or improve some existing law.

As a general rule, we already have too many laws incumbering our statute books. Many are good, some imperfect, a few bad. The good should be let alone, the imperfections cured, the bad repealed. What is needed, in my judgment, is an honest and fearless enforcement of the constant cry for new laws, and new laws as an excuse for inaction and delay. The matters to which I wish to call pecial attention are not numerous but I believe them to be important. I shall present them to you under sepa

### Suggestions as to Improvements in our Banking Law.

Andrew Carnegie has said, "America has the worst banking system in the world." I scarcely think the facts warrant such a statement, but will venture system that it is possible for us to obtain with consequent overloaning, hazardous for extravangance or unnecessary exand nothing but the best should be good risks, extravagance in buildings and ex- pense. enough for the people of Nebraska. Our penses with the result that in lean years present law is very much in advance in failures occur and innocent people sufall that pertains to safe and proper bank- fer. The overissuance of charters can be ing to the law which proceeded it. No in a great measure overcome by increased one will venture to maintain that the one requirements as to the amount of capital now in force, is perfect, therefore, we stock necessary to be paid in by the are warranted in asking for still further improvement. The primary purpose for the establishment of banks so far as the stance should bear a proper proportion to public is concerned, is first that the people shall have a safe place to deposit which the bank is to be established. As their money, and second that those who an example, showing the manner in need them may conveniently obtain fund upon proper security after the money shall have been gathered together by the national banks have been organized since banking corporation.

The ideal system of banking will guarantee to depositors the absolute certain- minimum. This is 382 more banks than ty of the return of every dollar deposited, and this will insure the greatest pos- law was changed in that respect. The renation should see to it that every safe- number of national banks in eight years of the depositor since they permit and authorize the receiving of deposits under

From time to time, these guaranties also provide greater security to the dehave been increased until losses to de- positors. positors are rare indeed. The report of the comptroller of the currency for 1903 shows that a tax of one twenty-sixth of fund for the prompt payment of depositpolitics, degrades our men and fills our one per cent levied upon the deposits in ors of insolvent banks, I would suggest national banks during the forty-five years that one-fourth of one per cent be levied that that system has been in existence would have raised a sufficient sum so that no person, who had trusted his money to a national bank, would have lost a cent. A study of the figures of our own state banking department shows even a more satisfactory condition. Only during the last eight years, has the law provided for

a complete report from receivers of failed the average deposits in the guaranteed banks. During this period a tax of less than one-thirtieth of one per cent levied upon the deposits in our state banks would have raised a sum sufficient to ance that the prosperous years should have insured every depositor against any pile up a surplus fund to provide for the

With these facts before us, I do not hesitate to say that it is a reflection upon our American civilization and business methods to longer fail to provide an insurance guaranty fund and banking law, which will make every dollar desure of being returned to its lawful owner upon demand. Certain deposits are now secured in state and national banks by safe guards in addition to the guarevidence, presenting it to the prosecuting er to protect his individual depositor. The county, the state and the nation having found by experience that the secur-This particular section of the Slocumb ities which the law provides for the ordinary depositor are at times insufficient and therefore required that the banks the amount that would have been necesshall at their own expense deposit bonds against any possibility of loss.

I believe that the desired security can of any in the past decade. It is seven this particular section, known as Section be obtained by levying a light tax upon times as much as would have been reauthorities who grant the saloon licenses business under our laws, thus providing posits tied up in state banks during any tions of the citizens of Nebraska, who will be compelled to revoke a license a guaranty fund to pay promptly any one of the last seven years. With the have trusted us with power, I submit

nearly convulsed with laughter, and the disease-producing organism goes

## A contagious disease is one in which

direct from the person having the disease to a person who has not the disease without passing through an intermay never have been in contact with Japan for 35 years.

ganism was given off.

Honor Conferred on American.

Rev. Dr. John H. DeForest, a veteran Congregational missionary at Senmediary medium, as in tuberculosis | day, Japan, has been decorated by the for example. Malaria, on the other imperial government with the Order hand, is an infectious disease, be- of the Rising Sun, the distinction havcause the organism which produces it ing been conferred in recognition of is taken from a person by a mosquito, his services in dispelling anti-misconreproduces itself in the mosquito and ceptions among Americans. Dr. Deis transmitted by the mosquito which Forest has been doing mission work in

years when no failures would occur and added to this the power to raise in any one year by extraordinary assessment six | Many times as much as has been placed in eopardy during the worst year that we have experienced since the present law was established. It is my judgment that such a system would be a rock of refuge for the banks and for the people in the

fiercest financial storms that may come.

I desire at this time to congratulate and commend the management of our present banking department for the splendid ports of the department of banking and results it has secured under the present payment to be made at stated periods law. It is the showing of exceedingly small losses sustained under our present management and system which gives us complete record for the past eight years confidence to believe that with improveshowing the result of receiverships of inments in our laws as to capitalization, solvent state banks. This record shows management and control a still better that since 1900 a total deposit of \$515,showing can be accomplished. The pro-264.24 has been placed in jeopardy by posed guaranty fund under such a sysreason of the failure of state banks. From cm as has been suggested should be dethe assets of these insolvent institutions posited with the state banks under regudepositors claims have been liquidated lations similar to our present state deuntil the balance unpaid for the entire pository law or with such additional seperiod of eight years is \$198,255,23 or an curity as the legislature may require. The average annual loss of about \$26,000.00 to proposed law should provide that nadepositors. Creditable as this showing is tional banks may avail themselves of the I feel quite certain that with a number advantages and protection of the guarof improvements which can be made in anty fund under suitable provisions and our present law, the percentage of loss satisfactory showing as to the condition

can still be materially reduced. The of such banks to the banking board. minimum capital required for the incor-The banking board should be empowporation of a state bank should be in ered to fix the rate of interest to be reased to at least \$15,000.00. Bank expaid depositors by banking corporations aminations should be made twice a year operating under the guaranty of deposits instead of once as now required. Exlaw, or if this be thought too great a aminers should be assigned to a certain power to confer upon them, the rate erritory and thus eventually would beshould be fixed in the statute by the come familiar with conditions and securlegislature. ities in that locality and would acquire

### Revende Laus

Our present revenue law should be

mended in so far as is necessary to restore to the people the right to elect the precinct assessors and to limit in part at least the arbitrary powers which present law gives to the state board of equalization and assessment, so that the people shall have restored to them some voice in determining the amount of taxes they shall be compelled to pay to support the state government. It appears o me too great a gift of power to give to the state and conuty boards the right to determine the amount of the levy which shall be laid upon the property of the citizen and at the same time empower the state board to determine through its mandates to the county assesors and his deputies the valuation that shall be placed upon the property of the tax payrs. When we consider that the members of this all powerful board of assessment acting in their official capacity as the heads of different state departments are authorized to spend the money taken from the pockets of the people by the force of this same revenue law, the danger lurking in this excess of power bein session at Lincoln at stated periods comes more apparent. It is to be remarked that different state departments have commended the present law because t provides much money for their use. It general administration of the banking is generally to be noted that those who pay out money which others must pay guaranty of deposits plan that it would n, view the magnitude of the amount to lead to the establishment of too many be expended with greater equanmity than those who have to provide it. The cost greatly strengthen our banking system if enormously in recent years. I wish to impress upon you that funds should be ercise a proper censorship over the issuprovided to meet every legitimate demand of the government, our different state in-The possibilities of profit to be made in stitutions and our school, but every doltaking other people's money on deposit, lar that comes out of the treasury must loaning it to the public and seeping the have been paid in by some tax payer interest thereon is so aluring that at and the great bulk of the state's income times the number of banks increase more is dug out of the soil by the unremitting the opinion that we have not the best rapidly than the needs of busines require toil of those who can ill afford to pay

The Primary Law. Our present primary law is unsatisfacory and unfair in many of its provisions. The expense to the state in holding a state wide primary is enormous, and unless the election results in registering the will of the party majority of those voting and placing better candidates befere the people than the convention method, the benefits of the law cannot be said to warrant its cost. Under the present law, the accidental alphabetical position of the candidates named upon the ballot is at times more potent in obtaining nomnations than merit or ability. The numher of names required upon the petition of a candidate for a state office, is grossly insufficient. The cost of elections both to the candidates and the state is greatly increased. It is doubtful if the average elector will ever have the required acquaintance with the long list of candidates for the different offices upon the ballot in a state wide primary to insure intelligent selection. I would suggest to you a county primary to nominate county officers and delegates to a state convention. The state convention to seect two or more names for each office to go upon the primary ballot and to make the party platform, which ought to be issued in advance of the primary, in-

### stead of subsequent to it, as at present, Administration of State Institutions.

upon the deposits as shown at the last I would suggest that the constitution be so amended that a non-partisan board of control could be created to be appointed by the governor and have conand this assessment to be followed with ferred upon it the entire management of of six, twelve, and eighteen months our various state institutions. The state institutions should be removed from polthereafter. After the accumulation of a itics as far as may be done and merit guaranty fund equal to one per cent of alone should determine the right of any person to serve the state in the different departments made subject to the board of control. This board, in my opinion, should consist of three members and have at its command the state account inevitable demands of less fortunate and a qualified purchasing or business agent, who should have a general knowltimes. As an additional security against edge as to machinery, material and conany possible emergency, such as extra ordinary demands upon the fund the struction contracts and of all matters of board should be empowered to levy an business coming before the board. This assessment of not to exceed two per board of control should purchase the cent of the average deposits in any one supplies for all the state institutions by open competition among those desiring year. While this assessment might never sell to the state. The practice of maina sustaining effect in times of possible taining a cash fund at the various state institutions should be abolished and the accumulating in eighteen months with business of the state so far as it applies to the general conduct and administration of the different state institutions should banks as at present a guaranty fund of \$642,351.00. This would be \$127,097.00

be thoroughly systematized. It is my most confident beltef that if you provide satisfactory legislation relating to the question to which I have referred, you can go home with the certainty that you will meet a satisfied constituency. With a firm reliance upon the wisdom and judgment of this legislature and hope that with your assistance, we may together in some fair measure fulfill the hopes and meet the expecta-

the person by whom the original or-

PATIENT SUFFERING.

Women Think They Are Doomed to Backache.

It is not right for women to be always ailing with backache, urinary ills, headache and other symptoms of kidney disease. There is a way to end these troubles quickly. Mrs. John H. Wrght, 606 East First St., Mitchell, S. D., says: "I suffered ten years with kidney com-

plaint and a doctor told me I would never get more than temporary relief. A dragging pain and lameness in my back almost disabled me. Dizzy spells came and went and the kidney secre-

feel better than for years past." Sold by all dealers. 50c a box. Fos ter-Milburn Co., Buffalo, N. Y.

tions were irregular. Doan's Kidney

Pills rid me of these troubles and I

### ACCOMMODATING.



Doctor (to man who has fallen)-You need a strong punch of some kind. Mr. Flynn (an old enemy)-Let me give it to him, doc!

### DREADFUL DANDRUFF.

Girl's Head Encrusted-Feared Loss of All Her Hair-Baby Had Milk-Crust - Missionary's Wife Made

### Two Perfect Cures by Cuticura.)

"For several years my husband was a missionary in the Southwest. Every one in that high and dry atmosphere has more or less trouble with dandruff and my daughter's scalp became so encrusted with it that I was alarmed for fear she would lose all her hair. After trying various remedies, in desperation I bought a cake of Cuticura Scap and a box of Cuticura Ointment. They left the scalp beautifully clean and free from dandruff, and I am happy to say that the Cuticura Remedies were a complete success. I have also used successfully the Cuticura Remedies for so-called 'milk-crust' on haby's head. Cuticura is a blessing. Mrs. J. A. Darling, 310 Fifth St., Carthage, Ohio, Jan. 20, 1908.

### Potter Drug & Chem. Corp., Sole Props., Boston

Opposed to Toll Roads. Maryland, following the recent lead of Pennsylvania, is moving to abolish toll roads. Gov. Crothers has expressed the hope that before his term is ended every tollgate in the state will be abolished and every road free. He believes that the work of the good roads commission will ultimately result in wiping out the gates. "The tollgate," says the governor, "is not of this age and has no proper place in this time. It is ridiculous to think of charging people-money for coming to your city."

## BREAKS A COLD PROMPTLY

The following formula is a never failing remedy for colds:

One ounce of Compound Syrup of Sarsaparilla, one ounce Toris Compound and one-half pint of good whiskey, mix and shake thoroughly each time and use in doses of a tablespoonful every four hours.

This if followed up will cure an acute cold in 24 hours. The ingredients can be gotten at any drug store.

## Valuable Conch Shells.

The conch shell is highly prized in India. In many of the temples they are blown daily to scare away the malignant spirits while the god receives his daily meal. A conch with the spiral twistings to the right instead of to the left is supposed to be worth Its weight in gold. Some years ago a conch of that description was offered for sale in Calcutta, with a reserve price of a lakh of rupees placed on it. It was eventually bought in for \$20,000.

The Disturbing Telephone. "The telephone has destroyed all the privacy of society," said the society gir!. "It breaks in on everything. Nothing is sacred to it. You may be saying your prayers. The telephone. Or in the midst of your bath. The telephone. Or doing up your back hair, or, worst of all, a delightful man may be making love to you, when k-ling, k-ling, k-ling! The telephone breaks off the thread of his theme and he

### fails to resume it." Rather Hard.

The messenger entered the palace with the dispatches.

"Brimstone and asphalt!" ejaculated Castro, as he read the yellow slip. "Holland threatens to spank us." "Well, what of it, your excellency?"

responded the secretary. "Other nations have threatened to do the same." "Yes, but, confound it, this is a spanking that will hurt. The Dutch wear wooden shoes."

### ROSY AND PLUMP Good Health from Right Food,

"It's not a new food to me," remarked a Va. man, in speaking of Grape-Nuts.

"About twelve months ago my wife as in very bad health, could n anything on her stomach. The Doctor recommended milk half water but it was not sufficiently nourishing.

"A friend of mine told me one day

to try Grape-Nuts and cream. The re-

sult was really marvelous. My wife soon regained her usual strength and to-day is as rosy and plump as when a girl of sixteen. "These are plain facts and nothing I could say in praise of Grape-Nuts

would exaggerate in the least the value of this great food." Name given by Postum Co., Battle

freek, Mich. Read "The Road to Wellville," in pkgs. "There's a Reason."

Ever rend the above letter? A new one appears from time to time. They are genuine, true, and full of human

# Then Bitterly Criticised It.

GOOD JOKE ON THE BARON

aside and said to him: "My good chamber re-echoed with applause.

Friend Wrote Speech for Him, and Szemere, write me a speech." "Most willingly, my dear friend; about what would you like to speak?" "It is all In the Hungarian parliamentary ses- the same to me," said the baron, "if gion of 1841 a certain Baron Szjel lived | the speech is only a nice one-wonderin Pressburg, the former capital of fully nice." "You will be satisfied Hungary, with two intimate friends, with me?" Szemere answered, and George Majlath and Barthel Szemere. next day brought the manuscript. The One day the baron became envious of baron memorized the speech and detheir laurels. He called Szomere livered it on the third day. The

At this moment the president arose | wrote the speech for me." Every one and asked: "Is anybody here to answer to this speech?" The baron looked sneeringly around. The members all remained silent. Just then Barthel Szemere arose. He began: Worthy gentlemen, what the orator said is from beginning to end incorrect," and then he began to show, in an able speech, the mistakes the baron

had made. "Don't you believe him, gentlemen!" him suddenly, "it was he himself who semination of leprosy.

the baron made a vow never again to speak in public. To Investigate Cause of Leprosy. Prof. Ehlers, a Danish authority on

of the 52 members rolled in his seat

leprosy, has secured the co-operation of some French workers, and it is proposed to organize a scientific expedition into the Danish West Indies in an endeavor to determine the part played the baron cried, angrily, interrupting by blood-sucking insects in the dis-

## Contagious Diseases.