

## PRESIDENTIAL TALK.

### ANNUAL MESSAGE OF PRESIDENT CLEVELAND.

**Foreign Affairs Lightly Touched Upon—Relations of United States With Other Nations—A History of the Treasury Difficulties and Efforts Put Forth to Remedy It—Other Subjects Under Discussion.**

#### The President's Message.

WASHINGTON, Dec. 3.—The following is the President's message:

To the Congress of the United States:—The present assembly of the legislative branch of our government occurs at a time when the interests of our people and the needs of the country give special prominence to the condition of our foreign relations and the exigencies of our national finances. The reports of the several administrative departments of the government fully and plainly exhibit what has been accomplished within the scope of their respective duties and present such recommendations for the betterment of our country's condition as statesmen and intelligent labor and business suggest.

I therefore deem my executive duty adequately performed at this time by presenting to the Congress the important phases of our situation as related to our intercourse with foreign nations, and a statement of the financial problems which confront us, omitting, except as they are related to those topics, any reference to departmental operations.

I earnestly invite, however, not only the careful consideration, but the severest critical examination of the Congress, by all those connected with the framing of these departmental operations. If justly and fairly examined they furnish proof of skilful and painstaking care for the public welfare. I press the recommendations they contain upon the respectful attention of those charged with the duty of legislation, because I believe their adoption would promote the people's good.

#### Missionary Riots in China.

The close of the momentous struggle between China and Japan, while relieving the diplomatic agents of this government from the delicate duty they undertook at request of both countries of rendering such service to subjects of either belligerent within the territory limits of the other, has created a new condition.

It has created a dangerous condition in the Chinese empire which has caused much anxiety and called for prompt and careful attention. Either as a result of a weak control by the central government over the provincial administrations, following a diminution of traditional governmental authority under the stress of an overwhelming national disaster, or a manifestation upon good opportunity of the aversion of the Chinese population to all foreign ways and undertakings, there have occurred in widely separated provinces of China scenes of extreme violence, which, unassisted by the local authorities, if not actually contrived at them, have culminated in mob attacks on foreign missionary stations, causing much destruction of property, and attended with personal injuries as well as loss of life. Although but one American citizen was reported to have been actually wounded, and although the destruction of property may have fallen more heavily upon the missionaries of other nationalities than our own, it plainly behoved this government to take the most prompt and decided action to meet the emergency, similar or perhaps more disastrous.

The demands of the United States and other powers for the degradation and punishment of the responsible officials of the respective cities and provinces who by neglect or otherwise had permitted uprisings and for the adoption of stern measures by the Emperor's government for the protection of the life and property of foreigners, were followed by the disgrace and dismission of certain provincial officials found guilty in due course of the punishment of the acts of some of those found guilty of actual participation in the outrages. This government also insisted that a special American commission should visit the province where the first disturbances occurred for the purpose of investigation. This latter commission, after much opposition, has gone overland from Tien Tsin accompanied by a suitable Chinese escort, and by its demonstration of the readiness and ability of our government to protect its citizens, will act, it is believed, as a most influential deterrent of any similar outbreaks.

#### The Waller Case.

The customary cordial relations between this country and France have been disturbed by the execution of the French captain of the steamer of John L. Waller by the expeditious military authorities of France still remains to be given. Mr. Waller, formerly United States consul to Tamarat, remained in Madagascar after his term of office expired and was apparently successful in procuring business concessions from the Horas, of greater or less value. After the occupation of Tamarat and the declaration of martial law by the French, he was arrested upon various charges, among them, that of communicating military information to the British, and was tried and condemned by a military tribunal and sentenced to twenty years' imprisonment. Following this course justified by abundant precedents, this government demanded from that of France the record of the proceedings of the French tribunal, which resulted in Mr. Waller's condemnation. This request has been complied with to the extent of supplying a copy of the beneficial record from which appear the constitution and organization of the court, the charges as formulated and the general course and result of the trial, with the exception that the accused was tried in open court and was defended by counsel. But the evidence adduced in support of the charge, which was not received by the French minister of foreign affairs until the first week in October, has thus far been withheld. The French government, taking the ground that its production in response to a demand would establish a bad precedent. The efforts of our ambassador to procure it, however, though impeded by recent changes in the French ministry, have not been wholly frustrated, and it is expected that some favorable solution of the matter will shortly be reached. Meanwhile it appears that Mr. Waller's confinement has ever allusion which the state of his health and all the other circumstances of the case demand or permit.

#### Trade Complications With Germany.

Our relation with the states of the German empire are in some respects typical of a condition of things elsewhere found in a country whose production and trade are similar to our own. The close rivalry of competing industries; the influence of the adroitive doctrine that the interest of a nation is promoted and its wealth increased by a policy which, in undertaking to serve its own interests, tends to exclude the interests of other nations; especially the fact that our country has a large share of their sales in foreign markets and prevents free access to markets of the world; the desire to retain trade in time-worn routes, regardless of the inexorable law of new needs and changed conditions of demand and supply, and our own hating tendencies inviting a free exchange of commodities and by thus means imperiling our footing in the external markets naturally open to us, have created a situation somewhat injurious to American export interest, not only in Germany, where they are perhaps not noticeable, but in adjacent countries.

The exports affected are largely American cattle and other food products, the reason assigned for unfavorable discrimination being that their consumption is deleterious to the public health. This is all the more irritating in view of the fact that no European State is jealous of the excellence and wholesomeness of its exported food supplies as the United States, nor so easily able, on account of inherent qualities, to guarantee those qualities. Nor are these difficult to confirm, as our food products designed for exportation. Our greatest imports, for example, having built up a vast business abroad, have a large share of their sales in foreign countries. In compliance with the local laws and regulations then existing, now find themselves within a narrowing circle of onerous and unfair restrictions, and are confronted by the necessity of retirement from a field here made unprofitable if indeed they are not summarily exiled, as some of them have lately been in Prussia. It is not to be forgotten that inter-

national malice can not be one-sided. Its currents are alternating and its movements should be honestly reciprocal. Without this it almost necessarily degenerates into a device to gain advantage or a contrivance to secure benefits with only the semblance of a return. In our dealings with other nations, we ought to be open-handed and scrupulously fair.

This should be our policy as a producing nation, and it plainly becomes us as a people who are generous and the moral aspects of nations are in faith and reason, to do so. These considerations should not, however, constrain us to submit to unfair discrimination nor to silently acquiesce in vexatious hindrances to the enjoyment of our share of the legitimate advantages of proper trade relations. If an examination of the situation suggests such measures as one or those would involve restrictions similar to those from which we suffer, the way to such a course is easy; it should, however, by no means be lightly entered upon, since the necessity for the inauguration of such a policy would be suggested by the best sentiment of our people, and because it naturally and logically might lead to consequences of the gravest character.

#### The Behavior Sea Matter.

Our relations with Great Britain, always intimate and important, have demanded, during the past year, even a greater share of consideration than is usual. Several vexatious questions were left undetermined by the decision of the Board of arbitration, and the application of the principles laid down by the august body has not been followed by the results they were intended to accomplish, either because the principles themselves lacked in breadth and definiteness or because their execution has been more or less imperfect. The understanding by which the United States was paid up Great Britain to receive a lump sum of \$21,000 in full settlement of all British claim for damages arising from our seizure of British vessels unauthorized under the award of the Paris tribunal of arbitration was not confirmed by the last Congress, which declined to make the necessary appropriation. I am still of the opinion that this arrangement was just and reasonable, and that the government, and I myself, recommended it to the Senate; but it is again considered and sanctioned. If, however, this does not meet with the favor of Congress, it certainly will hardly dissent from the proposition that the government is bound to every consideration of honor and good faith to provide for the speedy adjustment of these claims by arbitration as the only other alternative.

A treaty of arbitration has, therefore, been agreed upon and will be immediately laid before the Senate; so that, in one of the two suggested, a final settlement may be reached.

#### The Venezuelan Issue.

It being apparent that the boundary dispute between Great Britain and the Republic of Venezuela, concerning the limits of British Guiana, was approaching a crisis, a definite statement of the interest and policy of the United States as regards the controversy seemed to be required both on its own account and in view of its relations with the friendly powers directly concerned. In July last, therefore, a dispatch was addressed to our ambassador at London for communication to the British government in which the attitude of the United States was fully and distinctly set forth. The general conclusions there reached and formulated are in substance that the administration of the United States is firmly of opinion that the government of Venezuela, which has been directly involved in this conflict, has committed at by them, have culminated in mob attacks on foreign missionary stations, causing much destruction of property, and attended with personal injuries as well as loss of life. Although but one American citizen was reported to have been actually wounded, and although the destruction of property may have fallen more heavily upon the missionaries of other nationalities than our own, it plainly behoved this government to take the most prompt and decided action to meet the emergency, similar or perhaps more disastrous.

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#### The Hawaiian Matter.

Early in January last an uprising against the government of Hawaii was promptly suppressed. Martial law was forthwith proclaimed and numerous arrests made of persons suspected of being in sympathy with the Royalist party. Among these were several citizens of the United States, who were either convicted by a military court and sentenced to death, imprisonment or fine, or were deported without trial. The United States, while denying protection to those who had taken the Hawaiian oath of allegiance, insisted that martial law, though altering the forms of justice, could not supersede justice itself, and demanded a prompt and impartial trial of all offenders. The trials of the principal offenders have been submitted to this government, and knowledge obtained therefrom that our citizens had received fair trial. The death sentences were subsequently commuted or were remitted on condition of leaving the islands. The cases of certain Americans arrested and expelled by arbitrary order, without formal charge or trial, have had attention, and in some instances have been found to justify remonstrance and a claim for indemnity, which Hawaii has thus far not conceded. Mr. Thurston, the Hawaiian Minister, having informed this government abundant reason for asking that he be recalled, that course was pursued and his successor has lately been received.

**Lynching of Italians in Colorado.** The deplorable lynching of several Italian laborers in Colorado was naturally followed by international representation and I am happy to say that the best efforts of the State in which these outrages occurred have been put forth to discover and punish the authors of this atrocious crime. The dependent family of some of the unfortunate victims invited by their explorer condition gracious provision for their needs. These manifestations against helpless men may be traced through successive instances of the same kind and on which it is reasonably expected that some further violent solution of the matter will shortly be reached. Meanwhile it appears that Mr. Waller's confinement has ever allusion which the state of his health and all the other circumstances of the case demand or permit.

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#### The Cuban Rebellion.

Cuba is again gravely disturbed, an insurrection in some respects more active than the last preceding revolt, which continued from 1863 to 1878, now exists in a large part of the Eastern interior of the island, menacing even some populations on the coast. Beside dangerous commercial exchanges of the island, of which the Cuban rebellion is but the predominant share, this flagrant condition is aggravated by a rising sentimental sympathy and indefinite ventures sought among our people, has entailed earnest effort on the part of this government to enforce obediance to our neutrality laws and to prevent the territory of the United States from being used as a vantage ground from which to aid those in arms against Spanish sovereignty. Whatever may be the traditional sympathy of our countrymen, as individuals with people who seem to be struggling for larger autonomy and greater freedom, in behalf of such sympathy naturally must be of their government to observe the neutrality of which they are members is bound to observe in its relations to friendly sovereign States. Though neither the warmth of our people's sympathy with the Cuban insurgents nor our loss and material damage consequent upon their acts endear, this far mode to restore peace and quiet among any share our humane sensibilities, which appear to specially characterize the sanguinary and ferocious conduct with which these rebels are engaged in their rebellion.

The performance of this duty should not be made more difficult by a disregard on part of our citizens of the obligations which should restrain them from violating the neutrality of the nation of which they are members.

It is the duty of the government to observe the neutrality of the United States, but to do this it is necessary to have the funds available for the payment of the expenses contemplated in the prosecution for the redemption of the bonds for the

return United States notes in equal amount to 50 per cent of such additional National bank circulation until such notes were reduced to \$30,000,000. This law further provides that on and after the last day of January, 1878, the United States notes then outstanding, should be redeemed in coin, and in order to provide and prepare for such redemption the secretary of the treasury was authorized, not only to use any surplus revenues of the government, but to issue bonds of the United States and dispose of them for the payment of the proceeds for the

purposes contemplated in the law.

In May, 1878, and before the date thus appointed for the redemption and retirement of these notes, another statute was passed forbidding their further cancellation and retiroment. Some of them had, however, been previously redeemed and cancelled upon the issue of additional national bank circulation as permitted by the law of 1875, so that the amount outstanding at the time of the passage of the act forbidding their further retirement was \$30,451,151. The law of 1875 did not stop at disallowing such inhibition but contained in addition the following provision: "And when any of said notes may be redeemed or received into the treasury, they shall be received into the treasury under any law, from any source whatever, and shall belong to the United States, they shall not be reissued and paid out again and kept in circulation." This was the condition of affairs on the 1st day of January, 1878, which had been fixed upon four years before as the date for extinction upon the redemption and retirement of all upon the same notes, and which such abundant means as had been provided.

The government was not in the anomalous situation of owing to the holders of its notes, debts payable in gold on demand which could neither be repaid by receiving such notes in discharge of obligations due the government nor canceled by actual payment in gold. It was forced to redeem without redemption and to pay without acquittance.

There has been issued and sold \$30,451,151 of the bonds authorized by the assumption act of 1875, and the amount of such, together with others issued in the treasury, and the gold funds available sufficient to meet the demands which might be made upon it for the redemption of the outstanding United States notes. This fund, together with such other gold as might be from time to time in the treasury available for the same purpose, has been since called our gold reserve and \$100,000,000 has been regarded as an adequate amount to accomplish its object.

This fund amounted on the 1st day of January, 1879, to \$14,196,133 and though thereafter constantly fluctuating, it did not fall below that sum in July, 1879. In April, 1880, for the first time since its establishment this reserve amounted to less than \$100,000,000, containing at that date only \$8,011,381.

#### The Bond Contract.

The message reviews at great length the lowering of the gold reserve, the shipment of gold, the issuing of bonds, the entering into the bond contract with capitalists, and his message to Congress for relief. Continuing, the President

The Congress having declined to grant the necessary authority to secure this saving the contract unmodified was carried out, resulting in a gold reserve amounting to \$10,451,151 on the 8th day of July, 1879. The performance of this contract not only restored the reserve but chose for a time the withdrawals of gold and brought on a period of restored confidence and such peace and quiet in business circles as were of the greatest possible value to every interest that affects our people. I have never had the slightest misgiving concerning the wisdom or propriety of this arrangement, and am quite willing to answer for its full share of responsibility to our protection.

The presence of our naval vessels which are now in the vicinity of the disturbed localities afford opportunity to acquire a measure of familiarity with the condition of affairs and will enable us to take suitable steps for the protection of any interests of our countrymen within reach of our ships that might be found imperilled. The Ottoman government has lately issued an imperial law exempting foreigners calling for their intervention in political matters affecting the good government and religious freedom of the non-Moslem subjects of the Sultan, but it is a wise step from our desire to have an accurate knowledge of the conditions in our territories to call for their assistance in our efforts to care for those entitled to our protection.

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I believe it averted a disaster, the imminence of which is fortunately not at this time generally understood by our people. Though the contract mentioned stayed for a time the tide of gold withdrawal, its good results could not be permanent. Recent withdrawals have reduced the reserve from \$10,451,151 on the 1st day of July, 1879, to \$7,533,916. How long it will remain large enough to render its increase unnecessary is only matter of conjecture, though it is probable that it will not be long.

The immediate future is dark, but the immediate cause of the decline of the gold reserve is the withdrawal of the Sultan's troops from the districts of the empire which are now in an armed conflict with the Moslems.

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an opportunity offering these notes in the treasury when received, and those presenting their presentation for gold. Such retention is to be useful ought to be at least measurably permanent, and this is precisely what is provided so far as United States notes are concerned by law of 1878 forbidding their retirement