

The news that 60,000 American soldiers have crossed the Pacific, that, if necessary, the American Congress will make it 100,000 or 200,000 more; that, at any cost, we will establish peace and govern the islands, will do more to end the wear than the soldiers themselves. But the report that we even discuss the withdrawal of a single soldier at the present time and that we even debate the possibility of not administering government throughout the archipelago ourselves will be misunderstood and misrepresented and will blow into flame once more the fires our soldiers' blood has almost quenched.

"THE BLOOD OF OUR SOLDIERS"
Mr. President, reluctantly and only from a sense of duty am I forced to say that American opposition to the war has been the chief factor in prolonging it. Had Aguinaldo not understood that in America, even in the American Congress, even here in the Senate, he and his cause were supported; had he not known that it was proclaimed on the stump and in the press of a faction in the United States that every shot his misguided followers fired into the breasts of American soldiers was like the volleys fired by Washington's men against the soldiers of King George his insurrection would have dissolved before it entirely crystallized.

The utterances of American opponents of the war are read to the ignorant soldiers of Aguinaldo and repeated in exaggerated form among the common people. Attempts have been made by wretches claiming American citizenship to ship arms and ammunition from Asiatic ports to the Philippines, and these acts of infamy were couped by the Malays with American assaults on our Government at home. The Philippines do not understand free speech, and therefore our tolerance of American assaults on the American President and the American Government means to them that our President is in the minority or he would not permit what appears to them such treasonable criticism. It is believed and stated in Luzon, Panay, and Cebu that the Philippines have only to fight, harass, retreat, break up into small parties, if necessary, as they are doing now, but by any means hold out until the next Presidential election, and our forces will be withdrawn.

All this has aided the enemy more than climate, arms, and battle. Senators rather than any other report myself. I have talked with the people in the hospital and field; I have stood on the firing line and beheld our dead soldiers, their faces turned to the pitiless southern sky, and in sorrow rather than anger I say to those whose voices in America have cheered these misguided natives on to shoot our soldiers down, that the blood of those dead and wounded boys of ours is on their hands, and the blood of all the years can never wash that stain away. In sorrow rather than anger I say these words, for I earnestly believe that our brothers knew not what they did.

THE PHILIPPINES ARE CHILDREN, UTTERLY INCAPABLE OF SELF-GOVERNMENT.
But, Senators, it would be better to abandon this combined garden and Gibraltar of the Pacific, and count our blood and treasure already spent a profitable loss, than to apply any academic arrangement of self-government to these children. They are not capable of self-government. How could they be? They are not of a self-governing race. They are Orientals, Malays, instructed by Spaniards in the latter's worst estate.

They know nothing of practical government except as they have witnessed the weak, corrupt, cruel, and capricious rule of Spain. What magic will anyone employ to dissolve in their minds and characters those impressions of governors and governed which three centuries of misuse has created? What alchemy will change the oriental quality of their blood and set the self-governing elements of the American being racing through the Malay veins? How shall they, in the twinkling of an eye, be exalted to the heights of self-governing peoples which required a thousand years for us to reach, Anglo-Saxon though we are?

Let men beware how they employ the term "self-government." It is a sacred term. It is the watchword at the door of the inner temple of liberty, for liberty does not always mean self-government. Self-government is a method of liberty—the highest, simplest, best—and it is acquired only after centuries of study and struggle and experiment and instruction and all the elements of the progress of man. Self-government is no base and common thing, to be bestowed on the merely audacious. It is the degree which crowns the graduate of liberty, not the name of liberty's infant class, who have not yet mastered the alphabet of freedom. Savage blood, oriental blood, Malay blood, Spanish example—are these the elements of self-government?

We must act on the situation as it exists, not as it would be if I have talked with hundreds of these people, getting their views as to the practical workings of self-government. The great majority simply do not understand any participation in any government whatever. The most enlightened among them declare that self-government will succeed because the employers of labor will compel their employees to vote as their employer wills and that this will ensure intelligent voting. I was assured that we could depend upon good men always being in office because the officials who constitute the government will nominate their successors, choose those among the people who will do the voting, and determine how and where elections will be held.

The most ardent advocate of self-government that I met was anxious that I should know that such a government would be tranquil because, as he said, is anyone criticised it the government would shoot the offender. A man of these ideas has a sort of verbal understanding of the democratic theory, but the above are the examples of the ideas of the practical workings of self-government entertained by the aristocracy, the rich planters and traders, and heavy employers of labor, the men who would run the government.

PEOPLE INDOLENT—SO COMPETITION WITH OUR LABOR.
Example for decades will be necessary to instruct them in American ideas and methods of administration. Example, example, always example—this alone will teach them. As a race their general ability is not excellent. Educators, both men and women, to whom I have talked in Cebu and Luzon, were unanimous in the opinion that in all solid and useful education they are, as a people, dull and stupid. In showy things like carrying and painting or embroidery or music they have apparent aptitude, but even this is superficial and never thorough. They have facility of speech, too.

The three best factors on the island

and at different times made to me the same comparison, that the common sense of their stupidity are like their carbon bulls. They are not even good agriculturists. Their waste of cane is inexcusable. Their destruction of hemp fiber is childish. They are incurably indolent. They have no continuity or thoroughness of industry. They will quit work without notice and amuse themselves until the money they have earned is spent. They are like children playing at men's work.

No one need fear their competition with our labor. No reward could be given, no force compel, these children of indolence to leave their trifling lives for the fierce and fervid industry of high-wrought America. The very reverse is the fact. One great problem is the necessary labor to develop these islands—to build the roads, open the swamps, clear the wilderness, drain the mines, dredge the harbors. The natives will not supply it. A lingering prejudice against the Chinese may prevent us from letting them supply it. Ultimately, when the real truth of the climate and human conditions is known, it is barely possible that our labor will go there. Even now young men with the right moral fiber and a little capital can make fortunes there as planters.

But the natives will not come here. Let all men dismiss that fear. The Dutch have Java, and its population, under Holland's rule, has increased from 2,000,000 to more than 20,000,000 people; yet the Java laborer has never competed with the laborer of Holland. And this is true of England and Germany, of every colonizing, administering power. The native has produced luxuries for the laborer of the governing country and afforded a market for what the laborer of the governing country, in turn, produced.

In Paluan the natives are primitive. In Sulu and Mindanao the Moros are vigorous and warlike, but have not the most elementary notions of civilization. For example, they do not understand the utility of roads. Nothing exists but paths through the jungle. I have ridden for hours in Sulu over the most primitive paths, barely discernible in the rank grass. They have not grasped the idea of private and permanent property in land, and yet there is no lovelier spot, no richer land, no better military and naval base than the Sulu group. In Paluan, Sulu, and Mindanao the strictest military government is necessary indefinitely. The inhabitants can never be made to work, can never be civilized. Their destiny cannot be foretold. But whether they will withstand civilization or disappear before it, our duty is plain.

OUTLINE OF THE PLAN OF GOVERNMENT NEEDED IN THE PHILIPPINES: "SIMPLE AND STRONG."

In all other islands our government must be simple and strong. It must be a uniform government. Different forms for different islands will do but perpetual disturbance, because the people of each island would think that the people of the other islands are more favored than they. In Panay I heard murmurs that we were giving Negroes an American constitution. This is a human quality, found even in America, and we must never forget that in dealing with the Filipinos we deal with children. And so our government must be simple and strong. Simple and strong! The meaning of these two words must be written in every line of Philippine legislation realized in every act of Philippine administration. A Philippine office in our Department of State; an American governor-general in Manila, with power to meet daily emergencies; possibly an advisory council with no power except that of discussing measures with the governor-general, which council would be the germ for future legislatures, a school in practical government. American lieutenant-governors in each province, with a like council about him; if possible, an American resident in every line of Philippine legislation realized in every act of Philippine administration. A Philippine office in our Department of State; an American governor-general in Manila, with power to meet daily emergencies; possibly an advisory council with no power except that of discussing measures with the governor-general, which council would be the germ for future legislatures, a school in practical government. American lieutenant-governors in each province, with a like council about him; if possible, an American resident in every line of Philippine legislation realized in every act of Philippine administration.

It is not true that perfect government must be achieved at home before administering it abroad; its exercise abroad is a suggestion, an example, and a stimulus for the best government at home. It is as if we projected ourselves upon a living screen and beheld ourselves at work. England to-day is the home of ideal municipal governments. Well, England's administration of Bombay and Glasgow to-day are a like model to all students of municipal problems. England's sanitary regeneration of filthy Calcutta made it clearer that Birmingham must be regenerated, too, and to-day Birmingham is the municipal admiration of all instructed men. England's miracle is Egypt, surpassing the ancient one of turning rods into serpents because the modern miracle turns serpents into men, deserts into gardens, famine into plenty—England's work in the land of the sphinx has been the only one that charity begets at home. Selfishness begets there, but charity begins abroad and ends in its full glory in the home. It is not true that perfect government must be achieved at home before administering it abroad; its exercise abroad is a suggestion, an example, and a stimulus for the best government at home. It is as if we projected ourselves upon a living screen and beheld ourselves at work. England to-day is the home of ideal municipal governments. Well, England's administration of Bombay and Glasgow to-day are a like model to all students of municipal problems. England's sanitary regeneration of filthy Calcutta made it clearer that Birmingham must be regenerated, too, and to-day Birmingham is the municipal admiration of all instructed men. England's miracle is Egypt, surpassing the ancient one of turning rods into serpents because the modern miracle turns serpents into men, deserts into gardens, famine into plenty—England's work in the land of the sphinx has been the only one that charity begets at home. Selfishness begets there, but charity begins abroad and ends in its full glory in the home.

DOMINANT NOTES OF OUR FIRST AND SECOND CENTURIES.
Mr. President, self-government and individual development have been the dominant notes of our first century; administration and the development of other lands will be the dominant notes of our second century. And administration is as high and holy a function as self-government, just as the care of a trust estate is as sacred an obligation as the management of our own concerns. Cain was the first to violate the divine law of human society which makes of us our brother's keeper. And administration of good government is the first lesson in self-government, that end estate toward which all civilization tends.

Administration of good government is not denial of liberty. For what is liberty? It is not savagery. It is not the exercise of individual will. It is not dictatorship. It involves government, but not necessarily self-government. It means law. First of all, it is a common rule of action, applying equally to all within its limits. Liberty means protection to property and life without price, free speech without limitation, justice without purchase or delay, government without vote or favorites. What will best give all this to the people of the Philippines—American administration, developing them gradually toward self-government, or self-government by a people before they know what self-government means?

directly administer the government, but without system or constructive purpose. In either alternative we incur all the responsibility of directly governing them ourselves, without any of the benefits to us, to them, or to the archipelago, which our direct administration of government throughout the islands would secure.

KIND OF AMERICAN OFFICIALS NEEDED.

Even the elemental plan I have outlined will fall in the hands of any but ideal administrators. Spain did not utterly fail in devising—many of her plans were excellent; she failed in administering. Her officials as a class were corrupt, indolent, cruel, immoral. They were selected to please a faction in Spain, to placate members of the Cortes, to bribe those whom the Government feared. They were seldom selected for their fitness. They were the spawn of Government favor and Government fear, and therefore of Government inequity.

The men we send to administer civilized government in the Philippines must be themselves the highest examples of our civilization. I use the word examples, for examples they must be in that work of absolute sense. They must be men of the world and of affairs, students of their fellow-men, not theorists nor dreamers. They must be brave men, physically as well as morally. They must be as incorruptible as honor, as stainless as purity, men whom no force can frighten, no influence coerce, no money buy. Such men come high, even here in America. But they must be had. Better pure military occupation for years than government by any other quality of administration. Better abandon this present possession, admit ourselves incompetent to do our part in the world-redeeming work of our imperial race; better now haul down the flag of arduous deeds for civilization and run up the flag of reaction and decay than to apply academic notions of self-government to these children or attempt their government by any but the most perfect administrators our country can produce. I assert that such administrators can be found.

There is one in Cuba now who, with the words "Money is not everything," refused \$30,000 a year as president of a corporation that he might continue the work of our race in the regeneration of Santiago, and thus announced and typified the new ideal of the Republic, which pessimists declared had become sordid and base. And among our 80,000,000 we have thousands like him. Necessity will produce them.

OUR ADMINISTRATORS MUST BE EXAMPLES.

I repeat that our Government and our administrators must be examples. You cannot teach the Filipino by precept. An object lesson is the only lesson he comprehends. He has no conception of pure, orderly, equal, impartial government, under equal laws justly administered, because he has never seen such a government. He must be shown the simplest results of good government by actual example in order that he may begin to understand its most elementary principles.

Such a government will have its effect upon us here in America, too. Model administration there will be an example created by ourselves for model administration here; and our own example is the only one Americans ever have. It is not true that charity begets at home. Selfishness begets there, but charity begins abroad and ends in its full glory in the home. It is not true that perfect government must be achieved at home before administering it abroad; its exercise abroad is a suggestion, an example, and a stimulus for the best government at home. It is as if we projected ourselves upon a living screen and beheld ourselves at work. England to-day is the home of ideal municipal governments. Well, England's administration of Bombay and Glasgow to-day are a like model to all students of municipal problems. England's sanitary regeneration of filthy Calcutta made it clearer that Birmingham must be regenerated, too, and to-day Birmingham is the municipal admiration of all instructed men. England's miracle is Egypt, surpassing the ancient one of turning rods into serpents because the modern miracle turns serpents into men, deserts into gardens, famine into plenty—England's work in the land of the sphinx has been the only one that charity begets at home. Selfishness begets there, but charity begins abroad and ends in its full glory in the home.

THE OCEAN DOES NOT SEPARATE US FROM OUR FIELD OF DUTY AND ENDOR—IT JOINS US. An established highway needing no repair, and landing us at any point desired. The seas do not separate the Philippine Islands from us or from each other. The seas are highways through the archipelago, which would cost hundreds of millions of dollars to construct if they were land instead of water. Land may separate men from their desire, the ocean never. Russia has been centuries in crossing Siberian wastes; the Puritans crossed the Atlantic in brief and flying weeks.

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WORDS OF EMPIRE EXPRESSLY IN CONSTITUTION.

No; the ocean does not limit the power which the Constitution expressly gives Congress to govern all territory the nation may acquire. The Constitution declares that "Congress shall have power to dispose of and make all needful rules and regulations respecting the territory belonging to the United States." Not the Northwest Territory only; not Louisiana or Florida only; not territory on this continent only, but any territory anywhere belonging to the nation. The founders of the nation were not provincial. There was the geography of the world. They were soldiers as well as landmen, and they knew that where our ships should go our flag might follow. They had the logic of progress, and they knew that the Republic they were planting must, in obedience to the laws of our expanding race, necessarily develop into the greater Republic which the world beholds to-day, and into the still mightier Republic which the world will finally know as the arbiter, under God, of the destinies of mankind, and so our fathers wrote into the Constitution these words of growth, of expansion, of empire, if you will, unlimited by geography or climate or by anything but the vitality and possibilities of the American people: "Congress shall have power to dispose of and make all needful rules and regulations

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POWER IMPLIED TO GOVERN AS WE PLEASE.
The power to govern all territory the nation may acquire would have been in Congress if the language affirming that Congress had not been written in the Constitution. For not all powers of the National Government are expressed. Its principal powers are implied. The written Constitution is but the index of the living Constitution. Had this not been true, the Constitution would have failed. For the people in any event would have developed and progressed. And if the Constitution had not had the capacity for growth corresponding with the growth of the nation, the Constitution would have failed. For the people in any event would have developed and progressed. And if the Constitution had not had the capacity for growth corresponding with the growth of the nation, the Constitution would have failed.

PHRASE "CONSENT OF THE GOVERNED" MISUNDERSTOOD.

The declaration does not contemplate that all government must have the consent of the governed. It announces that man's "inalienable rights are life, liberty, and the pursuit of happiness; that to secure these rights governments are established among men deriving their just powers from the consent of the governed; that when any form of government becomes destructive of those rights, it is the right of the people to alter or abolish it."

"Life, liberty, and the pursuit of happiness" are the important things; "consent of the governed" is one of the means to those ends. If "any form of government becomes destructive of those ends, it is the right of the people to alter or abolish it," says the Declaration. "Any forms" includes all forms. Thus the Declaration itself recognizes other forms of government than those resting on the consent of the governed. The word "consent" itself recognizes other forms for "consent" means the understanding of the thing to which the "consent" is given, and these are people in the world who do not understand any form of government. And the sense in which "consent" is used in the Declaration is broader than mere understanding; for "consent" in the Declaration means participation in the government "consented" to. And yet these people who are not capable of "consenting" to any form of government must be governed.

And so the Declaration contemplates all forms of government which secure the fundamental rights of life, liberty, and the pursuit of happiness. Self-government, when that will best secure these ends, as in the case of people capable of self-government; other appropriate forms when people are not capable of self-government. And so the authors of the Declaration themselves governed the Indian without his consent; the inhabitants of Louisiana without their consent; and ever since the sons of the makers of the Declaration have been governing not by theory, but by practice, after the fashion of our governing race, now by one form, now by another, but always for the purpose of securing the eternal ends of life, liberty, and the pursuit of happiness, not in the savage, but in the civilized meaning of those terms—life according to orderly methods of civilized society; liberty regulated by law; pursuit of happiness limited by the pursuit of happiness by every other man.

CONSTITUTIONAL POWER TO GOVERN AS WE PLEASE.

Senators in opposition are estopped from denying our constitutional power to govern the Philippines as circumstances may demand, for such power is admitted in the case of Florida, Louisiana, Alaska. How, then, is it denied in the Philippines? Is there a geographical interpretation to the Constitution? Do degrees of longitude fix constitutional limitations? Does a thousand miles of ocean diminish constitutional power more than a thousand miles of land?

The ocean does not separate us from our field of duty and endeavor—it joins us. An established highway needing no repair, and landing us at any point desired. The seas do not separate the Philippine Islands from us or from each other. The seas are highways through the archipelago, which would cost hundreds of millions of dollars to construct if they were land instead of water. Land may separate men from their desire, the ocean never. Russia has been centuries in crossing Siberian wastes; the Puritans crossed the Atlantic in brief and flying weeks.

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Hamilton recognized this golden rule when he formulated the doctrine of implied powers. Marshall recognized it when he applied that doctrine to constitutional interpretation in McCulloch vs. Maryland. Congress recognized it when it provided for internal improvements. The Supreme Court of the Republic recognized it when it confirmed the act of Congress in making the promissory note of the Republic legal tender for debts. Washington recognized it when he sent the nation's soldiers to suppress local riot in 1794; and Lincoln, the soul and symbol of the common people, recognized the doctrine of implied powers in every effort he made to save the nation. There is no power expressed in the Constitution to charter a bank; and although the subject was familiar to the framers of the Constitution, who still remained silent on it, Marshall said that the power was implied. The judgment of the Master is upon us. "Ye have been faithful over a few things; I will make you ruler over many things."

What shall history say of us? Shall it say that we renounced that holy trust, left the savage to his base condition, the wilderness to the reign of waste, deserted duty, abandoned glory, forgot our sordid profit even, because we feared our strength and read the charter of our powers with the doubter's eye and the quibbler's mind? Shall it call that, called by events to captain and command the proudest, ablest, purest race of history in history's noblest work, we declined that great commission? Our fathers would not have had it so. No! They founded no paralytic government, incapable of the simplest acts of administration. They planted no squalid people, passive while the world's work calls them. They established no reactionary nation. They unfurled no retreating flag.

GOD'S HAND IN ALL.

That flag has never paused in its onward march. Who dares halt it now—now, when history's largest events are carrying it forward; now, when we are at last one people, strong enough for any task, great enough for any glory destiny can bestow? How comes it that our first century closes with the process of consolidating the American people into a unit just accomplished, and quick upon the stroke of that great hour presses upon us our world opportunity, world duty, and world glory, which none but a people welded into an indivisible nation can achieve or perform?

Blind indeed is he who sees not the hand of God in events so vast, so harmonious, so benign. Reactionary indeed is the mind that perceives not that this vital people is the strongest of the saving forces of the world; that our place, therefore, is at the head of the constructing and redeeming nations of the earth; and that to stand aside while events march on is a surrender of our interests, a betrayal of our duty as blind as it is base. Craven indeed is the heart that fears to perform a work so golden and so noble; that dares not win a glory so immortal.

Do you tell me that it will cost us money? When did Americans ever measure duty by financial standards? Do you tell me of the tremendous toil required to overcome the vast difficulties of our task? What mighty work for the world, for humanity, even for ourselves, has ever been done with ease? Even our bread must we eat by the sweat of our faces. Why are we charged with power such as no people ever knew, if we are not to use it in a work such as no people ever wrought?

Who will dispute the divine meaning of the fabric of the talents? Do you remind me of the precious blood that must be shed, the lives that must be given, the broken hearts of loved ones for their slain? And this indeed is a heavier price than all combined. And yet as a nation every historic duty we have done, every achievement we have accomplished, has been by the sacrifice of our noblest sons. Every holy memory that glorifies the flag is of those heroes who have died that its onward march might not be stayed. It is the nation's dearest life, the blood of the nation's most precious to us; it is the flag that makes it dear. Do you remind me of the precious blood that must be shed, the lives that must be given, the broken hearts of loved ones for their slain? And this indeed is a heavier price than all combined. And yet as a nation every historic duty we have done, every achievement we have accomplished, has been by the sacrifice of our noblest sons. Every holy memory that glorifies the flag is of those heroes who have died that its onward march might not be stayed. It is the nation's dearest life, the blood of the nation's most precious to us; it is the flag that makes it dear.

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THE WHOLE QUESTION ELEMENTAL.
Mr. President, this question is deeper than any question of party politics; deeper than any question of the isolated policy of our country; even deeper than any question of constitutionality. It is elemental. It is racial. God has not been preparing the English-speaking and Teutonic peoples for a thousand years for nothing but vain and idle self-contemplation and self-admiration. No! He has made us the master organizers of the world to establish system where chaos reigns. He has given us the spirit of progress to overwhelm the forces of reaction throughout the earth. He has made us adepts in government that we may administer governments among savage and senile peoples. Were it not for such a force as this the world would relapse into barbarism and night. And of all our race He has marked the American people as His chosen nation to finally lead in the regeneration of the world. This is the divine mission of America, and it holds for us all the profit, all the glory, all the happiness possible to man. We are trustees of the world's progress, guardians of its righteous peace. The judgment of the Master is upon us. "Ye have been faithful over a few things; I will make you ruler over many things."

What shall history say of us? Shall it say that we renounced that holy trust, left the savage to his base condition, the wilderness to the reign of waste, deserted duty, abandoned glory, forgot our sordid profit even, because we feared our strength and read the charter of our powers with the doubter's eye and the quibbler's mind? Shall it call that, called by events to captain and command the proudest, ablest, purest race of history in history's noblest work, we declined that great commission? Our fathers would not have had it so. No! They founded no paralytic government, incapable of the simplest acts of administration. They planted no squalid people, passive while the world's work calls them. They established no reactionary nation. They unfurled no retreating flag.

That flag has never paused in its onward march. Who dares halt it now—now, when history's largest events are carrying it forward; now, when we are at last one people, strong enough for any task, great enough for any glory destiny can bestow? How comes it that our first century closes with the process of consolidating the American people into a unit just accomplished, and quick upon the stroke of that great hour presses upon us our world opportunity, world duty, and world glory, which none but a people welded into an indivisible nation can achieve or perform?

Blind indeed is he who sees not the hand of God in events so vast, so harmonious, so benign. Reactionary indeed is the mind that perceives not that this vital people is the strongest of the saving forces of the world; that our place, therefore, is at the head of the constructing and redeeming nations of the earth; and that to stand aside while events march on is a surrender of our interests, a betrayal of our duty as blind as it is base. Craven indeed is the heart that fears to perform a work so golden and so noble; that dares not win a glory so immortal.

Do you tell me that it will cost us money? When did Americans ever measure duty by financial standards? Do you tell me of the tremendous toil required to overcome the vast difficulties of our task? What mighty work for the world, for humanity, even for ourselves, has ever been done with ease? Even our bread must we eat by the sweat of our faces. Why are we charged with power such as no people ever knew, if we are not to use it in a work such as no people ever wrought?

Who will dispute the divine meaning of the fabric of the talents? Do you remind me of the precious blood that must be shed, the lives that must be given, the broken hearts of loved ones for their slain? And this indeed is a heavier price than all combined. And yet as a nation every historic duty we have done, every achievement we have accomplished, has been by the sacrifice of our noblest sons. Every holy memory that glorifies the flag is of those heroes who have died that its onward march might not be stayed. It is the nation's dearest life, the blood of the nation's most precious to us; it is the flag that makes it dear.

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