

SMALL HAVE SHARE OF UNLIMITED SILVER COINAGE?

Joint Discussion by Edward Rosewater and Jay Burrows.

PART I.

In the primitive social state men made exchanges of the natural products of the earth and sea, the cereals, fruits, fowls, fishes and animals by barter. The products of the hand, the fashions of stone, metal and wood were all exchanged by barter. The relative value in trade of these commodities and products depended not merely upon their scarcity or abundance, but also upon their utility.

As man became more civilized it was found convenient to have a recognized medium of exchange. This medium, which performed the functions of money, was always chosen from commodities or products in which the public had an intrinsic value. Thus wheat, tobacco, furs, dried fish, fruits, horses and cattle constituted mediums of barter and passed current in various countries the same as money does now. One pound of tobacco, for instance, exchanged for three bushels of wheat or ten pounds of beef. Among American Indians horses were a favorite medium of barter and a dozen ponies were sometimes turned over in payment for a single animal. When men began a nomadic life precious metals were found to possess a superior barter value. They were compact, small in bulk, indestructible, readily divisible and not liable to depreciation in value. As ornaments or mediums of exchange they had an intrinsic value, based upon the labor to mine, smelt, refine and polish them. When Abraham bought a plot of land for a family burial ground he paid for it in silver. He took a handful of silver, current money. That is the way in which we have currency we have any record of, and the value of this silver money was computed by weight. For greater convenience the metallic barter medium was divided into pieces of a fixed weight and quality and these pieces became money. To protect people who used this metallic barter medium against fraudulent alloys and counterfeiting, mints were established under governmental supervision. Their functions to coin pieces of metal of uniform weight and quality and stamp them with figures denoting their value. This is the prime and only object of coinage. The government stamp upon any coin merely certifies to its weight and quality but does not certify to its value. Outside of the countries which issue their gold and silver coins only pass current at their market value as metal. When a coin does not contain metal worth in the open market the sum stamped on it, it is known as a debased coin. Debased coins have at various times been issued by governments whose treasuries were depleted by exhaustive wars and reduced revenues. England debased her coins in 1300, 1340 and 1380. The French, German and Spanish governments have at various times issued debased coins as a last resort when the tax gatherer was unable to wring any more contributions from the people. In the United States the first debasement was discovered, four hundred years ago, it required from ten to eleven ounces of silver to buy one ounce of gold. In the seventeenth century the ratio between gold and silver fluctuated between 15 and 1. When Sir Isaac Newton, the master of the British mint, fixed their ratio at 15.5 to 1. In 1782, ten years before the United States commenced the coinage of money, Robert Morris, one of the most eminent financiers America ever produced, advocated the use of silver alone, because in his judgment gold and silver could not be used as a standard on account of the variation in the ratio of the two metals. After several years of discussion the proposition to coin the standard of silver and gold was carried into effect by Alexander Hamilton, the first secretary of the United States treasury in pursuance of an act of congress, which placed the ratio between gold and silver as 15 to 1. In other words, the American standard silver dollar was to contain grains of silver for every grain of gold contained in the American standard gold dollar. By the act of 1792 free and unlimited coinage was decreed and the gold and silver coins issued from the United States mint were made a legal tender.

In due time it was found impracticable to maintain the double standard or free coinage of both metals. Early in the century Gresham's law, which enunciates the principle that "bad money drives out good money," began to exert its influence on American coined metals. On the average gold was worth three per cent more as compared with silver than it was in 1792. As the gold began to disappear from circulation as early as 1810. In 1814 the gold coinage of the United States mint was \$77,000; in 1816 it was only \$3,000. Three years later the circulation of gold coin was almost completely extinguished in the United States.

The first experiment in the United States with the free and unlimited coinage of gold and silver closed in 1834. In that year a bill was passed by congress changing the ratio. During the discussion of the bill the floor was taken by Thomas H. Benton in an address as follows: "The false valuation put upon gold has rendered the mint of the United States so far as the gold coinage is concerned a most ridiculous and absurd institution. It has coined that, at a large expense to the United States, 2,262,177 pieces of gold worth \$11,832,890 and where the pieces now are? Not one of them to be seen. All sold and exported! And so regular is the operation! And so director of the mint in his latest report to congress says that the new coined gold frequently remains in the mint until the day arrives for a packet to sail to Europe."

"To go to work at the right place to effect the recovery of that precious metal which their fathers once possessed—which the subjects of European kings now possess—who the citizens of the young republics which the south all possess— which even the free negroes of San Domingo possess—but which the economy of this America have been deprived of for more than twenty years, and will be deprived of forever, unless they discover the cause of the evil, and apply the remedy to its root."

It would seem that in the days of Benton the people were crying for the gold dollar. The act of June 1834 fixed the legal ratio of gold to silver as 1 to 15. This was the first radical departure

from the ratio fixed by Alexander Hamilton. In the sixteen years after 1834 the commercial ratio of silver to gold was fluctuating between 16 and 15, consequently the silver as coined by the United States was relatively to gold worth more than its coined value. Gresham's law again came into play and silver disappeared from circulation. At this period the silver dollar was money after 1840. An eminent authority on finance wrote, in 1879: "It would probably be safe to assert that one-half of the citizens of our country born since 1840 had never seen a United States silver dollar."

In 1858 the want of silver currency had become so pressing that congress enacted a new law to prevent the melting down of the half dollar pieces, which contained just one-half of the quantity of silver in the standard silver dollar. By the act of 1858 the standard silver of the half dollar was cut down from 206 2/3 grains to 192 grains, with the smaller coins in proportion. No free coinage of these subsidiary coins was allowed. Their legal tender value was limited to 85 cents. The act of 1858 reduced the silver of the fractional coins about 7 per cent, and as the silver dollar was only worth about 3 1/2 per cent more than the gold dollar all profit in melting the subsidiary coins practically went out of circulation. The total coinage of silver dollars in 1850 had been \$47,500; in 1851 \$1,300; in 1852 \$1,100. In striking contrast the total gold coinage of 1852 was over \$56,000, which was \$55,000 more than the gold dollars. Why was there no clamor then for the dollar of our daddies? Simply because there were no bullionaires and silver mine speculators interested in clamoring.

The act of February 21, 1853, a coinage change of 1 per cent was imposed upon all gold and silver bullion presented by individuals for coinage at the mint. This fact incidentally goes to show that absolute free coinage of metals had been repealed by the act of 1853. There is no valid reason for the free coinage of either of the two metals. The actual cost of coining a silver dollar is computed at 2 cents and the same expense is incurred for the coinage of every gold dollar. While the expense of coining a twenty-dollar gold piece is no greater than the coinage of a silver dollar the owners of the metal, even if gold and silver were on a parity at the old ratio of sixteen to one, ought to be better off than the owner of the coinage of 1,000,000 silver dollars would, if free coinage were established, cost the government \$20,000; whereas the coinage of 100,000 eagles (\$10 costs the government \$2,000, and \$200,000 eagles (\$20 costs the government \$40,000) would only cost the government \$1,000 to coin. When it is borne in mind that the United States mints have coined over 400,000,000 silver dollars within the past thirteen years at a cost to the government of over \$8,000,000, or \$20,000,000 working day, the magnitude of the cost of silver coinage becomes very striking.

Although the coinage of the standard silver dollar of 37 1/2 grains of pure silver continued without let or hindrance until 1853, it was very limited during the first fifty years of the republic. From 1792 to 1805 the total coinage of silver dollars in the United States mints was \$1,439,517, or \$110,732 a year. Computing the population at 4,000,000 the silver dollar coinage amounted to less than three cents per person per year. From 1805 to 1835, during a period of thirty years, not a single standard silver dollar, or any other silver dollar, was coined in the United States. In 1836 only 1,000 silver dollars were coined. In 1837 and 1838 the United States mints did not coin a single silver dollar. In 1839 only 300 silver dollars were coined. From 1840 to 1857 the total coinage of silver dollars was \$28,825. In 1858 not a single silver dollar was coined. From 1859 to 1873 the total coinage of silver dollars aggregated \$5,285,198. The total coinage of silver dollars from 1792 to 1873, covering a period of eighty years, was only \$8,544,838. Assuming that this whole stock of silver was melted into gold, it would amount to 37 1/2 grains of silver per capita in 1873, which we know is the case, and computing the population for 1873 to be 44,000,000, the circulation of silver dollars was less than 20 cents per capita. Today, in spite of the hue and cry about silver, there is not a grain of silver for every grain of gold contained in the American standard gold dollar. By the act of 1792 free and unlimited coinage was decreed and the gold and silver coins issued from the United States mint were made a legal tender.

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"To go to work at the right place to effect the recovery of that precious metal which their fathers once possessed—which the subjects of European kings now possess—who the citizens of the young republics which the south all possess— which even the free negroes of San Domingo possess—but which the economy of this America have been deprived of for more than twenty years, and will be deprived of forever, unless they discover the cause of the evil, and apply the remedy to its root."

ver, withdrew the privilege of free coinage of the silver five franc pieces to a moderate amount. Silver in 1874 fell to \$1.27 an ounce. In 1875 to \$1.24 an ounce. In 1876 to \$1.21 an ounce. Then, and not till then, began to be heard the cry of "the conspiracy of 1874." Silver has been struck down, but not by the bill of 1873, nor by any bill concocted by man. The hand which struck down silver is the hand which will strike us all down in time, the hand which nothing can withstand, the irresistible hand of nature. Silver has been struck down by one of the natural forces, by the great law of demand and supply.

Mr. Burrows' Reply.
I dismiss as immaterial all the history as to the origin and nature of money. The bare question we are to discuss is the expediency of the free coinage of silver, as it affects the welfare of our people. The real question involved is one of volume of money. This involves the question of prices, or the relative purchasing power of products or labor, and money. In this issue the interests of the money lender, the creditor, the come class, or the creditor class, are at variance with the interests of the producers, the merchants, the mechanics, the debtor class. This is really the only issue. All the talk about silver being a unit for money, too plentiful or cheap, is more idle to explain the trick of the real issue is understood by the people the better.

Mr. Rosewater makes some statements in his history, however, which are inaccurate. In speaking of government mints he says "the welfare of our people, their function was to coin pieces of silver and gold of uniform weight and quality and stamp them with figures denoting their value." He then adds "this is the prime and only object of coinage." The government stamp upon any coin merely certifies to its weight and quality, but does not add any value to the coin. These statements are peculiar. As there was no accepted government coin before mints were "established," and as there would be no counterfeiters before there was a legal coin, isn't it just possible that Mr. Rosewater has made a mistake as to the function of mints? Law first fixed the amount of metal in the coin, and then determined its form and the insignia or device that should be placed upon it, and then coined the money to show to the people, as well as furnish for their use, what the law had provided should be the amount of metal in the coin. All these things were done before mints were established, and all there was essentially money everywhere. Bimetallism consists in the right to use both metals for money. (See facts about silver.) The above fact is a sufficient answer to Mr. R.'s question at the close of his paragraph 10, "Is there no combination about either metal? Coinage was free and any one having bullion could take it to the mint and have it made into money. So, no matter what form the metal was in, it was potentially money."

Mr. Rosewater quotes historical statistics in the most appalling and reckless manner. I can only explain his fearful misstatements in regard to silver coinage by supposing that he has accepted the metric system of measurement as authority, and copied it verbatim without any investigation as to its reliability. I note a few of his inaccuracies. My authority is the United States Statistical Abstract, a work prepared under the supervision of the secretary of the treasury and published by the United States. The coinage statistics in this work are compiled from reports of directors of the mints from the passage of the coinage law until the present year. It is an official and authentic source. In paragraph 10 Mr. Rosewater says, "The total coinage of silver dollars in 1850 had been \$47,500; in 1851, \$1,300; in 1852, \$1,100." The facts are that in 1850 the coinage of silver dollars was \$1,808,100, and of gold coins \$1,840,300. In 1851 the coinage of silver dollars was \$774,397, and of minor coins, \$99,635.43; in 1852 the silver dollars were \$999,410, and of minor coins, \$50,630.94.

In paragraph 10 Mr. Rosewater accumulates quite a number of these inaccurate statements. He says "from 1792 to 1805 the total coinage of silver dollar in the United States was \$1,439,517, or \$110,732 a year." The facts are that in the period named there were coined silver dollars \$1,761,014.20, and of minor coins \$178,973.47. Mr. Rosewater says "from 1805 to 1835, during a period of thirty years, not a single standard silver dollar, or any other silver dollar, was coined in the United States." The fact is that in the period named there were coined silver dollars \$1,439,517, and of minor coins \$178,973.47. Mr. Rosewater says "from 1835 to 1857, during a period of twenty-three years, not a single standard silver dollar, or any other silver dollar, was coined in the United States." The fact is that in the period named there were coined silver dollars \$5,285,198, and of minor coins \$1,000,000.

Mr. Rosewater quotes a great deal of the history of silver coinage in this country; but the exact application he wishes to make of these quotations I am unable to say, unless it is to try to show that any double standard is impracticable. If that is his object the argument is as much in favor of silver as gold. The supply of silver in the United States having increased 50 per cent in the last ten years, and the supply of gold having decreased, or remained stationary, it would seem, if we ever have a free coinage of only one metal, that silver is the better for that purpose. As a matter of fact, whatever deductions Mr. R. would make there can be no historical parallel in money matters drawn between the ante-bellum period and the present time, only in the fact that then as now the intricate problems connected with coinage puzzled statesmen and baffled scholars. But that a double standard at a fixed ratio can be maintained with a greatly varying supply of gold and silver with a scarcely appreciable variation in the coin value of either, I have ample historic facts to prove. I quote from the address of William P. St. John, president of the Mercantile National Bank of New York, delivered before the Western Commercial Congress at Kansas City, April 17, 1891:

"The fact is that in 1839 \$2,209,778 in silver dollars were coined. Mr. R. says, 'from 1839 to 1857 the total coinage of silver dollars was \$1,328,823.' The fact is that in that period inclusive, there were coined \$57,772,726. Again, says Mr. R., 'in 1858 not a single silver dollar was coined.' The fact is that in 1858 \$8,495,370 in silver dollars was coined, besides \$246,000 in minor coins. Mr. R. says, 'from 1859 to 1873 the total coinage of silver dollars aggregated \$5,285,198.' The fact is that in the above period, inclusive, there were coined in silver dollars \$27,943,587. Again, says Mr. Rosewater, accumulating all the above little tornadoes in one grand cyclone of inexactness, 'the total coinage of silver dollars from 1792 to 1873, covering a period of eighty years, was only \$8,544,838.' The fact is according to the unimpeachable official authority I have quoted that in the period named there were coined silver dollars \$27,943,587, and many, many millions of minor silver coins, which I have not taken the trouble to compute.

"Falsus in uno, falsus in omnibus." The whole fabric of false deductions on which Mr. R. has based his statements which prove not to be facts falls to the ground with his facts. I am amazed that a man of Mr. Rosewater's penetration should be led into such inexcusable blunders. But the fact is that the war on silver from its inception to the present time, has been based on unsound financial theories and bolstered up by the most unscrupulous falsehoods. Mr. R. has chosen the side of the stronger in the fight, and then accuses the war on silver of being based on falsehoods and false statements put out by that side. In paragraph 11 Mr. Rosewater appeals to congressional history, and to the fact that the war on silver has been based on unsound financial theories and bolstered up by the most unscrupulous falsehoods. Mr. R. has chosen the side of the stronger in the fight, and then accuses the war on silver of being based on falsehoods and false statements put out by that side. In paragraph 11 Mr. Rosewater appeals to congressional history, and to the fact that the war on silver has been based on unsound financial theories and bolstered up by the most unscrupulous falsehoods. Mr. R. has chosen the side of the stronger in the fight, and then accuses the war on silver of being based on falsehoods and false statements put out by that side.

money? I ask him if, at the time the first bill was introduced striking the dollar from the list of American coins, silver had in fact depreciated at all in the markets of the world? He knows very well that it had not. Mr. R. is rather chary of his references to the history of demonetization; but as far as he dips into it his facts are as conclusive as his figures were misleading. He says, "in that period John Jay Knox recommended to congress, etc. (See paragraph 13.) I propose to give some explicit points in the history of that law. January 6, 1868, John Sherman introduced a bill in relation to the coinage of gold and silver. This bill in sections 1 and 2, discontinued the coinage of silver dollars. It also made foreign gold coins which conformed to certain conditions of weight and fineness legal tender in all payments whatsoever. This bill failed to become a law. It was passed by the house and sent to the senate. The fact that this bill demonetized silver was not developed in the house, and the bill was passed under a suspension of the rules, without debate and without being read. This fact is understood that the price of the coinage of silver dollars. It is a well known fact that it was passed by a conspiracy, and that only two or three members of the house knew its actual provisions. As "foreign bond holders and money lenders" were the only ones to be benefited by its passage, it is not surprising that they were the ones who promoted it. In the senate, December 16, 1872, Mr. Sherman reported the bill from the committee on finance. It was again passed by the house, and on January 17, 1873, February 12 it was considered by the finance committee. February 12 it was agreed to by each house, and approved by General Grant the same day. (See Congressional Record.) No questions had been raised in either house in the discussions of the legal tender of silver nor upon the stopping of the coinage of silver dollars. The owners of gold bullion might deposit it to any extent to be coined into legal tender currency. The owners of silver bullion, however, were not to be coined into trade dollars or bars. The proof that up to February 12, 1873, there had been a conspiracy is found in the subsequent fact that after the silver unit had been declared by that law to be money, the financial operations of the tender of silver nor upon the stopping of the coinage of silver dollars. The owners of gold bullion might deposit it to any extent to be coined into legal tender currency. The owners of silver bullion, however, were not to be coined into trade dollars or bars. 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